

Adjusted Estimates of National Expenditure

2012

ISBN: 978-0-621-41332-8
RP: 318/2012

The *Adjusted Estimates of National Expenditure 2012* is compiled with the latest available information from departmental and other sources. Some of this information is unaudited or subject to revision.

Published by the National Treasury

To obtain copies please contact:

Communications Directorate
National Treasury
Private Bag X115
Pretoria
0001
South Africa
Tel: +27 12 395 6697
Fax: +27 12 315 5126

The *Adjusted Estimates of National Expenditure 2012* is also available on www.treasury.gov.za

Printed by Formeset Printers Cape (Pty) Ltd

Adjusted Estimates of National Expenditure

2012

National Treasury

Republic of South Africa

October 2012



Contents (alphabetically)

Introduction	i
Information in each chapter	xvii
26. Agriculture, Forestry and Fisheries.....	247
14. Arts and Culture.....	117
15. Basic Education	127
27. Communications	263
3. Cooperative Governance and Traditional Affairs.....	15
21. Correctional Services.....	195
22. Defence and Military Veterans.....	203
28. Economic Development.....	273
29. Energy.....	281
30. Environmental Affairs.....	291
9. Government Communication and Information System.....	61
16. Health.....	139
17. Higher Education and Training	151
4. Home Affairs	27
31. Human Settlements	301
23. Independent Police Investigative Directorate	221
5. International Relations and Cooperation	33
24. Justice and Constitutional Development	227
18. Labour.....	163
32. Mineral Resources	311
10. National Treasury.....	69
2. Parliament.....	9
6. Performance Monitoring and Evaluation.....	39
25. Police	239
11. Public Enterprises	85
12. Public Service and Administration	91
7. Public Works	45
33. Rural Development and Land Reform	319
34. Science and Technology	329
19. Social Development.....	173
20. Sport and Recreation South Africa	185
13. Statistics South Africa.....	103
1. The Presidency	1
35. Tourism	339
36. Trade and Industry	349
37. Transport.....	365
38. Water Affairs	375
8. Women, Children and People with Disabilities	55

Contents

Introduction	i
Information in each chapter	xvii
1. The Presidency	1
2. Parliament.....	9
3. Cooperative Governance and Traditional Affairs.....	15
4. Home Affairs	27
5. International Relations and Cooperation	33
6. Performance Monitoring and Evaluation.....	39
7. Public Works	45
8. Women, Children and People with Disabilities	55
9. Government Communication and Information System.....	61
10. National Treasury.....	69
11. Public Enterprises	85
12. Public Service and Administration	91
13. Statistics South Africa	103
14. Arts and Culture.....	117
15. Basic Education	127
16. Health.....	139
17. Higher Education and Training	151
18. Labour.....	163
19. Social Development.....	173
20. Sport and Recreation South Africa	185
21. Correctional Services.....	195
22. Defence and Military Veterans.....	203
23. Independent Police Investigative Directorate	221
24. Justice and Constitutional Development	227
25. Police	239
26. Agriculture, Forestry and Fisheries.....	247
27. Communications	263
28. Economic Development	273
29. Energy	281
30. Environmental Affairs.....	291
31. Human Settlements	301
32. Mineral Resources.....	311
33. Rural Development and Land Reform	319
34. Science and Technology	329
35. Tourism	339
36. Trade and Industry.....	349
37. Transport.....	365
38. Water Affairs	375

Introduction

The annual budget process

The main budget announces government spending for three years going forward: that is, the years of the medium-term expenditure framework (MTEF). Through an accompanying Appropriation Bill, the executive seeks Parliament's approval and adoption of its spending plans for the new financial year. Amounts allocated for the first year of the new MTEF period are then appropriated from the National Revenue Fund in terms of the Appropriation Act, once approved by the President. The main budget also provides for a contingency reserve for expenditure related to unexpected circumstances.

Appropriation acts are divided into votes. Generally, a vote specifies the total amount appropriated per department. In some cases a vote may contain more than one department.

February: Minister of Finance tables main national budget and Appropriation Bill in National Assembly.

April: Start of new financial year.

October: Minister of Finance tables adjusted national budget and Adjustments Appropriation Bill in National Assembly.

In the middle of each year, the adjustments process provides an opportunity to revise the main budget in response to changes that have affected planned government spending for that year. The adjustments budget may allocate unused funds, mainly from the contingency reserve, and additional amounts that have been approved for particular types of spending. The adjusted budget includes the amount allocated in the main Appropriation Act as well as the effects of the adjustments. The adjusted budget is also tabled in the National Assembly by the Minister of Finance and is accompanied by an Adjustments Appropriation Bill. A Division of Revenue Amendment Bill is also tabled that sets out how the adjustments affect the Division of Revenue Act.

The *Estimates of National Expenditure (ENE)* describes in detail the planned spending of all national government votes over the MTEF period. The *Adjusted Estimates of National Expenditure (AENE)* describes in detail the revised spending plans for the first year of the MTEF period, that is the current financial year.

The adjustments

The Public Finance Management Act (1999) (PFMA)¹ specifies the type of spending the adjustments budget may provide for. The Treasury Regulations, issued by National Treasury in terms of the PFMA,² are instructions about how to comply with the PFMA.

The adjustments budget makes provision for:

- **Roll-overs:** Unspent funds from the preceding financial year may be rolled over when activities planned to be completed by the end of that year have not been completed but are close to completion. The Treasury Regulations³ restrict roll-overs as follows: compensation of employees funding may not be rolled over; a maximum of 5 per cent of a department's budget for goods and services may be rolled over; transfers and subsidies funding may not be rolled over for any purpose other than what the funds were originally allocated for; and unspent funds on payments for capital assets may only be rolled over to finalise projects or assets acquisitions already in progress.
- **Unforeseeable and unavoidable expenditure:** Unforeseeable and unavoidable expenditure is spending that could not be anticipated at the time of the main budget. The Treasury Regulations⁴ specify that the

¹ Section 30(2)

² Section 76

³ Section 6.4

⁴ Section 6.6

following cannot be regarded as unforeseeable and unavoidable expenditure: spending that was known when finalising the main budget but could not be accommodated in the allocations then; spending increases due to tariff adjustments and price increases; and spending to extend existing services or create new services that are not unforeseeable and unavoidable. Spending made necessary by adverse weather conditions is an example of unforeseeable and unavoidable expenditure.

- **Virements** are the utilisation of savings or underspending from amounts appropriated under one main division (programme) towards the defrayment of increased expenditure under another main division within the same vote. Legislation⁵ and the Treasury Regulations⁶ set parameters within which virements can take place.
- **Shifts** are the utilisation of savings or underspending towards the defrayment of increased expenditure within a main division (programme) of a vote between different segments (subprogramme and economic classification) of the main division. Shifts include the reallocation of funds which may have incorrectly been allocated during the ENE process.
- **Function shifts:**⁷ When functions are shifted to another vote or institution in terms of legislation and/or following the reassignment of responsibility for the functions, the associated assets and liabilities also need to be shifted. Such shifts can also happen between main divisions (programmes) within a vote.
- **Unallocated amounts announced in the main budget:** In certain instances, an amount to be allocated for the three years of the MTEF period for a specific purpose will be announced by the Minister of Finance when the main budget is tabled, but the details of the annual allocations are to be decided later. This is usually when plans have not been finalised in time to decide on the specific allocation amounts for the main budget.
- **Adjustments due to significant and unforeseeable economic and financial events:** When unforeseeable economic and financial events affect the fiscal targets set by the main budget, adjustments may need to be made. Significantly higher inflation than anticipated in budget projections over the MTEF period is an example of such an event.
- **Emergencies:**⁸ The Minister of Finance can approve the use of unappropriated funds for spending of an exceptional nature. This happens if postponing the spending to a future parliamentary appropriation would seriously prejudice the public interest. The Minister of Finance must subsequently provide a report to Parliament.
- **Self-financing expenditure** is spending financed from revenue derived from a vote's specific activities. The revenue is paid into the National Revenue Fund. If self-financing expenditure is approved, these funds are allocated to the vote.
- **Declared savings** are unspent amounts that departments explicitly indicate they will not reallocate to fund their other spending.
- **Direct charges against the National Revenue Fund** are amounts spent in terms of statutes and do not require parliamentary approval, such as expenditure on state debt costs.
- **Gifts, donations and sponsorships** that are valued at more than R100 000 per transaction are also included in the adjustments budget.

⁵ Section 43 and also section 5 of the Appropriation Act (2012)

⁶ Section 6.3

⁷ Section 42

⁸ Section 16

Summary of the adjustments for 2012/13

The adjustments budget makes provision for an additional R11.523 billion in vote allocations for the 2012/13 financial year, comprised as follows:

• roll-overs	R1.506 billion
• unforeseeable and unavoidable expenditure	R2.273 billion
• higher than expected personnel remuneration increase cost	R5.480 billion
• self-financing expenditure	R440.1 million
• unallocated in the 2012 Budget	R30.0 million
• skills levy and Setas	R1.794 billion

A contingency reserve of R5.780 billion was set aside in the Budget as well as an unallocated amount of R30 million. Savings in the amount of R3.021 billion have been declared, a repayment is to be made into the National Revenue Fund of R500 million and a decrease in state debt costs is projected in the amount of R593.586 million. Over and above this, budget spending projections also indicate a possible R3.5 billion in underspending. If this projection is fully realised, the revised total level of spending would be R967.463 billion, representing a decrease of R1.902 billion in aggregate from the Budget spending estimate of R969.365 billion.

Summary tables

- Table 1: 2012/13 adjusted national budget
- Table 2: Adjusted appropriations per vote and adjusted estimates of direct charges against the National Revenue Fund
- Table 2.1: Adjusted appropriations per economic classification
- Table 3: Roll-overs
- Table 4: Unforeseeable and unavoidable expenditure
- Table 5: Declared savings and projected underspending
- Table 6: Unallocated amounts announced in the 2012 Budget
- Table 7: Adjustments due to significant and unforeseeable economic and financial events
- Table 8: Self-financing expenditure
- Table 9: Expenditure outcome 2011/12 and preliminary expenditure 2012/13
- Table 10: Adjusted departmental receipts

Table 1: 2012/13 adjusted national budget

R thousand	Main appropriation (ENE)	Adjustments appropriation (AENE)	Adjusted appropriation (AENE)
Appropriation by vote	543 629 519	2 749 203	546 378 722
Main appropriation	543 629 519	–	543 629 519
Total adjustments	–	2 749 203	2 749 203
Roll-overs	–	1 505 539	1 505 539
Unforeseeable and unavoidable expenditure	–	2 273 466	2 273 466
National public sector salary adjustment	–	1 521 516	1 521 516
Unallocated in 2012 Budget: Economic Development Department	–	30 000	30 000
Self-financing	–	440 095	440 095
Declared savings	–	(3 021 413)	(3 021 413)
Direct charges against the National Revenue Fund (NRF)	419 925 940	5 158 682	425 084 622
State debt costs	89 388 073	(593 586)	88 794 487
Provincial equitable share (Salary adjustment)	309 057 382	3 958 416	313 015 798
Skills levy and sector education and training authorities (Setas)	9 606 148	1 793 852	11 400 000
Remuneration of public office bearers	2 834 650	–	2 834 650
General fuel levy sharing with metropolitan municipalities	9 039 687	–	9 039 687
Subtotal	963 555 459	7 907 885	971 463 344
Unallocated	30 000	(30 000)	–
Contingency reserve	5 780 000	(5 780 000)	–
Projected underspending	–	(3 500 000)	(3 500 000)
Local government repayment into the NRF	–	(500 000)	(500 000)
Total Estimated Expenditure Level	969 365 459	(1 902 115)	967 463 344
Main budget revenue	799 340 750	(4 907 943)	794 432 807
Tax revenue	826 401 062	(5 000 062)	821 401 000
Non-tax revenue	15 090 964	92 119	15 183 083
Less: Estimate of SACU payments	(42 151 276)	–	(42 151 276)
Budget balance	(170 024 709)	(3 005 828)	(173 030 537)

Table 2: Adjusted appropriations per vote and adjusted estimates of direct charges against the National Revenue Fund
Vote number and title

R thousand	Main appropriation	Additional appropriation					Total adjustments appropriation	Adjusted appropriation
		Roll-overs	Unforeseeable/unavoidable	Virements and shifts	Declared savings	Other adjustments		
1 The Presidency	1 018 031	12 429	28 800	–	–	2 680	43 909	1 061 940
2 Parliament	1 333 292	–	–	–	–	5 013	5 013	1 338 305
3 Cooperative Governance and Traditional Affairs	54 715 590	139 516	–	–	(2 620)	2 692	139 588	54 855 178
4 Home Affairs	5 296 269	–	15 000	–	(100 000)	32 619	(52 381)	5 243 888
5 International Relations and Cooperation	5 116 591	60 000	50 912	–	(40 000)	84 022	154 934	5 271 525
6 Performance Monitoring and Evaluation	174 159	–	–	–	–	–	–	174 159
7 Public Works	7 993 796	87 095	3 753	–	(212 000)	18 604	(102 548)	7 891 248
8 Women, Children and People with Disabilities	172 191	–	19 161	–	–	1 497	20 658	192 849
9 Government Communication and Information System	429 095	20 000	10 000	–	–	1 886	31 886	460 981
10 National Treasury	21 551 118	10 000	–	–	(408 108)	24 594	(373 514)	21 177 604
11 Public Enterprises	1 249 072	3 131	118 313	–	–	6 242	127 686	1 376 758
12 Public Service and Administration	731 487	–	–	–	(6 807)	2 172	(4 635)	726 852
13 Statistics South Africa	1 721 604	27 701	–	–	–	12 347	40 048	1 761 652
14 Arts and Culture	2 685 657	8 119	18 500	–	(43 500)	3 694	(13 187)	2 672 470
15 Basic Education	16 343 578	104 715	–	–	(250 000)	5 701	(139 584)	16 203 994
16 Health	27 557 018	87 261	416 000	–	(15 000)	11 924	500 185	28 057 203
17 Higher Education and Training	31 500 357	3 380	–	–	(12 000)	94 414	85 794	31 586 151
18 Labour	2 119 726	1 713	–	–	–	18 127	19 840	2 139 566
19 Social Development	112 216 761	3 681	–	–	(80 000)	3 110	(73 209)	112 143 552
20 Sport and Recreation South Africa	848 424	4 659	213 165	–	(4 633)	1 484	214 675	1 063 099
21 Correctional Services	17 732 188	–	–	–	(32 800)	895	(31 905)	17 700 283
22 Defence and Military Veterans	37 492 954	–	63 000	–	–	332 588	395 588	37 888 542
23 Independent Police Investigative Directorate	196 961	–	–	–	–	937	937	197 898
24 Justice and Constitutional Development	13 079 607	30 300	8 000	–	(200 000)	103 509	(58 191)	13 021 416
25 Police	62 485 359	200 565	165 441	–	(300 000)	837 324	903 330	63 388 689
26 Agriculture, Forestry and Fisheries	5 798 772	68 157	–	–	(33 000)	34 998	70 155	5 868 927
27 Communications	1 712 339	–	–	–	(58 957)	1 642	(57 315)	1 655 024
28 Economic Development	672 732	849	–	–	(10 000)	32 937	23 786	696 518
29 Energy	6 805 903	25 835	–	–	(99 371)	2 111	(71 425)	6 734 478
30 Environmental Affairs	4 512 161	–	643 421	–	–	19 739	663 160	5 175 321
31 Human Settlements	25 263 180	13 500	–	–	(138 875)	–	(125 375)	25 137 805
32 Mineral Resources	1 169 062	–	–	–	(6 000)	12 471	6 471	1 175 533
33 Rural Development and Land Reform	8 877 566	96 000	–	–	(22 000)	22 519	96 519	8 974 085
34 Science and Technology	4 955 930	–	30 000	–	–	13 680	43 680	4 999 610
35 Tourism	1 367 321	–	–	–	–	6 822	6 822	1 374 143
36 Trade and Industry	9 092 055	–	–	–	(686 000)	(54 969)	(740 969)	8 351 086
37 Transport	38 828 952	80 376	470 000	–	(32 230)	300 130	818 276	39 647 228
38 Water Affairs	8 812 661	416 557	–	–	(227 512)	(8 544)	180 501	8 993 162
Total appropriation by vote	543 629 519	1 505 539	2 273 466	–	(3 021 413)	1 991 611	2 749 203	546 378 722

Table 2: Adjusted appropriations per vote and adjusted estimates of direct charges against the National Revenue Fund (continued)

R thousand	Main appropriation	2012/13							
		Additional appropriation					Total adjustments appropriation		
		Roll-overs	Unforeseeable/ unavoidable	Virements and shifts	Declared savings	Other adjustments			
Plus:									
Total direct charges against the National Revenue Fund (NRF)	419 925 940	–	–	–	–	5 158 682	5 158 682	425 084 622	
President - salary (The Presidency)	2 658	–	–	–	–	–	–	2 658	
Members' remuneration (Parliament)	430 122	–	–	–	–	–	(30 000)	430 122	
State debt costs (National Treasury)	89 388 073	–	–	–	–	(593 586)	(593 586)	88 794 487	
Provincial equitable share (National Treasury)	309 057 382	–	–	–	–	3 958 416	3 958 416	313 015 798	
General fuel levy sharing with metropolitan municipalities (National Treasury)	9 039 687	–	–	–	–	–	–	9 039 687	
Skills levy and Setas (Higher Education and Training)	9 606 148	–	–	–	–	1 793 852	1 793 852	11 400 000	
Judges' and magistrates' salaries (Justice and Constitutional Development)	2 401 870	–	–	–	–	–	–	2 401 870	
Total	963 555 459	1 505 539	2 273 466	– (3 021 413)	7 150 293	7 907 885	971 463 344		
Unallocated funds	30 000				(30 000)	(30 000)	–		
Contingency reserve	5 780 000				(5 780 000)	(5 780 000)	–		
Projected underspending					(3 500 000)	(3 500 000)			
Local government repayment to NRF					(500 000)	(500 000)	(500 000)		
Total	969 365 459	1 505 539	2 273 466	– (3 021 413)	(2 659 707)	(1 902 115)	967 463 344		

Table 2.1: Adjusted appropriations per economic classification

R thousand	Main appropriation	2012/13							
		Additional appropriation					Total adjustments appropriation		
		Roll-overs	Unforeseeable/ unavoidable	Virements and shifts	Declared savings	Other adjustments			
Current payments									
Compensation of employees	103 772 956	3 000	130 600	903 593	(92 449)	1 321 633	2 266 377	106 039 333	
Goods and services	54 650 728	637 025	276 847	2 112	(459 912)	321 856	777 928	55 428 656	
Interest and rent on land	89 601 569	–	–	(131 381)	–	(593 586)	(724 967)	88 876 602	
Total current payments	248 025 253	640 025	407 447	774 324	(552 361)	1 049 903	2 319 338	250 344 591	
Transfers and subsidies to:									
Provinces and municipalities	461 864 101	17 395	504 111	45 675	–	4 045 752	4 612 933	466 477 034	
Departmental agencies and accounts	71 601 161	125 430	94 737	(552 593)	(102 000)	2 017 141	1 582 715	73 183 876	
Higher education institutions	20 973 955	–	–	15 368	–	–	15 368	20 989 323	
Foreign governments and international organisations	1 704 262	870	–	27 305	–	–	28 175	1 732 437	
Public corporations and private enterprises	26 201 290	–	598 313	(289 850)	(1 193 479)	35 329	(849 687)	25 351 603	
Non-profit institutions	1 903 973	681	83 974	14 133	(2 620)	115	96 283	2 000 256	
Households	114 464 429	138 328	393 500	532 887	(32 230)	1 281	1 033 766	115 498 195	
Total transfers and subsidies	698 713 171	282 704	1 674 635	(207 075)	(1 330 329)	6 099 618	6 519 553	705 232 724	
Payments for capital assets									
Buildings and other fixed structures	11 349 343	355 818	–	(484 357)	(1 117 961)	–	(1 246 500)	10 102 843	
Machinery and equipment	3 561 841	225 652	190 884	18 610	(12 120)	72	423 098	3 984 939	
Heritage assets	–	–	500	–	–	–	500	500	
Specialised military assets	49 546	–	–	–	–	–	–	49 546	
Biological and cultivated assets	560	–	–	50	–	–	50	610	
Land and subsoil assets	–	–	–	–	–	–	–	–	
Software and other intangible assets	215 038	1 340	–	87 966	(8 642)	700	81 364	296 402	
Total payments for capital assets	15 176 328	582 810	191 384	(377 731)	(1 138 723)	772	(741 488)	14 434 840	
Total payments for financial assets	1 640 707	–	–	(189 518)	–	–	(189 518)	1 451 189	
Total	963 555 459	1 505 539	2 273 466	– (3 021 413)	7 150 293	7 907 885	971 463 344		
Unallocated	30 000				(30 000)	(30 000)	–		
Contingency reserve	5 780 000				(5 780 000)	(5 780 000)	–		
Projected underspending					(3 500 000)	(3 500 000)			
Local government repayment to NRF					(500 000)	(500 000)	(500 000)		
Total	969 365 459	1 505 539	2 273 466	– (3 021 413)	(2 659 707)	(1 902 115)	967 463 344		

Table 3: Roll-overs

Vote and description of expenditure	R thousand
1 The Presidency R2.586 million for the presidential State Owned Enterprises Review Committee; and R9.843 million for the National Youth Development Agency	12 429
3 Cooperative Governance and Traditional Affairs R130.628 million to pay councillors' once-off gratuities; and R8.888 million for project administration and the payment of community wages through implementing agents in respect of the Community Work Programme	139 516
5 International Relations and Cooperation R60 million for the hosting of the Global African Diaspora Summit	60 000
7 Public Works R51.059 million for the implementation of a turnaround programme within the Department; R3.601 million for technical assistance in respect of the Department's turnaround programme; R15.040 million for the lease review exercise, which also forms part of the turnaround programme; and R17.395 million for the Expanded Public Works Programme's integrated grant to municipalities	87 095
9 Government Communication and Information System R20 million to cover costs associated with the relocation of the Department to a new building	20 000
10 National Treasury R10 million to fund forensic investigation projects	10 000
11 Public Enterprises R430 920 for the South African Forestry Company Limited's strategy in terms of its future role within the forestry industry; and R2.7 million for project support for the implementation of the Locomotive Fleet Procurement Programme	3 131
13 Statistics South Africa R27.701 million to pay outstanding invoices related to Census 2011	27 701
14 Arts and Culture R419 000 for the payment of laptops; and R7.7 million rolled over for Mzansi Golden Economy projects	8 119
15 Basic Education R17.458 million for the Kha Ri Gude Literacy Campaign for the printing of learner and educator support material for the 2012 classes; R30.053 million for the Curriculum Assessment Policy Statement (CAPS) to finalise the Intermediate, Senior and FET phases; R15 million for the distribution and delivery of workbooks for Grades 1 to 9; R38.595 million towards CAPS orientation training conducted by teacher unions; R3 million for the development of the Annual National Assessment System for the registration of learners; R609 000 for the National School Nutrition Programme for the production of a DVD and the printing of documents for nutrition-related advocacy	104 715
16 Health R6.741 million for information technology equipment; R1.544 million for health messaging advertisements; R29.976 million for influenza vaccines purchased for distribution to provinces; R9 million for the master plan and feasibility study on the revitalisation of nursing colleges; and R40 million to cover outstanding commitments of the Infrastructure Unit System Support project	87 261
17 Higher Education and Training R3 million to settle outstanding claims by examiners and moderators for work done in the previous financial year; and R380 000 to finalise the work of the Task Team on Community Education and Training Centres	3 380
18 Labour R760 000 for the printing of 430 000 booklets on Farm work, Domestic work and Regulations on hazardous work; and R953 000 for the flighting of employment equity television advertisements	1 713
19 Social Development R681 000 for the South African National Council against Alcohol and Drug Dependency; and R3 million for the review of the National Development Agency	3 681

Table 3: Roll-overs (continued)

Vote and description of expenditure	R thousand
20 Sport and Recreation South Africa R3.103 million for office accommodation and refurbishment of the Department's reception area; and R1.556 million for hosting the Indigenous Games	4 659
24 Justice and Constitutional Development R30.3 million to cover the costs incurred by the Special Investigating Unit in its investigation in the Department of Public Works	30 300
25 Police R200.565 million for the implementation of projects related to the Criminal Justice Review programme	200 565
26 Agriculture, Forestry and Fisheries R870 000 for membership fees to the World Organisation for Animal Health; and R67.3 million for the Department of Public Works for the maintenance and repairs of 12 Western Cape Harbours	68 157
28 Economic Development R849 000 for the department's annual conference	849
29 Energy R2.192 million for the payment of membership fees to the African Petroleum Producers Association; R174 000 for the payment of membership fees to the International Energy Forum; R4 000 for the payment of membership fees to the Information Systems Audit and Control Association; R671 000 for the procurement of audit software and data interrogation software; R4.65 million for the acquisition, installation and configuration of data and voice network cables at the Department's new offices; R669 000 for the procurement of computer servers for the new office building; R667 000 for the payment of membership fees to the International Renewable Energy Agency; R11.758 million for the asset rehabilitation project; and R5.05 million for the payment of membership fees to the International Atomic Energy Agency	25 835
31 Human Settlements R2.5 million for the refurbishment of an additional building; and R11 million for property payments to the Department of Public Works	13 500
33 Rural Development and Land Reform R96 million for the finalisation of the Mvezo Bridge project in the Eastern Cape	96 000
37 Transport R34.9 million for the National Household Travel Survey; R2.308 million for the development of the Rail Policy and Act; R4.468 million for the S'hamba Sonke programme management support service; R8.5 million for technical support and verification of bus contracts payments in Limpopo; R30.2 million for technical support and verification of road infrastructure payments in Limpopo	80 376
38 Water Affairs R7 million for the upgrading of video conferencing equipment; R16 million for a business process review; R2.075 million for the Adopt-a-river project; R1.591 million for the accelerated development programme; R3.710 million for the development and implementation of the enterprise monitoring and evaluation tool; R3.777 million for the acquisition of water drilling equipment; R20.018 million for the Moutse Bulk Water Supply; R61.6 million for the construction of the Lukalo to Lambani pipeline in Nandoni; R113.6 million for the construction of the Vuwani pipeline in Nandoni; R600 000 for feasibility studies; R150 million for addressing acid mine drainage; R10 million for the Metsi Bophelo Borehole Project; R18 million to the Rand Water Board for infrastructure refurbishment, water losses management and metering; R986 000 for management and coaching support; R2 million for rain water harvesting tanks for schools and households; and R5.6 million for validation and verification processes	416 557
Total	1 505 539

Table 4: Unforeseeable and unavoidable expenditure

Vote and description of expenditure	R thousand
1 The Presidency R800 000 for the Deputy Ministry: Performance Monitoring and Evaluation; R2 million for the private office of the Deputy President; R20 million for legal and executive service costs; and R6 million for Brand South Africa for the Africa Cup of Nations 2013	28 800
4 Home Affairs R15 million for the Africa Cup of Nations 2013 tournament, as follows: R7.405 million for the facilitation of the movement of Confederation of African Football (CAF) staff and spectators through the creation of dedicated lanes at airports and key land ports of entry; R5.311 million for strengthening law enforcement capacity to manage illegal immigration and to ensure a swift response to emergencies involving foreign nationals; and R2.284 million for a 24-hour operational centre providing support to airlines, foreign missions, ports of entry, spectators and CAF members	15 000
5 International Relations and Cooperation R32.912 million for the increased involvement of South Africa in peacekeeping and post-conflict resolution initiatives; and R18 million for the provision of protocol services to the visiting heads of state and government during the Africa Cup of Nations 2013	50 912
7 Public Works R3.753 million for the establishment of the office of the newly appointed Deputy Minister of Public Works	3 753
8 Women Children and People with Disabilities R12 million for capacity building; and R7.161 million for office accommodation for the newly appointed Deputy Minister	19 161
9 Government Communication and Information System R10 million for communication services for the Africa Cup of Nations 2013	10 000
11 Public Enterprises R118.313 million allocated to Denel for the seventh indemnity claim by Denel Saab Aerostructures under the indemnity agreement with the government for the A400M aircraft contracts	118 313
14 Arts and Culture R18.5 million for the production of creative programmes in respect of the Africa Cup of Nations 2013 final draw; and opening and closing ceremonies	18 500
16 Health R35 million for the oversight, monitoring and support role provided to provincial departments who are experiencing institutional, capacity and other challenges; R15 million for health and medical services for the Africa Cup of Nations 2013; R200 million for the Department of Health: KwaZulu-Natal Province for the Hospital Revitalisation Grant and the Health Infrastructure Grant; and R166 million for the Department of Health: Free State Province for the Hospital Revitalisation Grant	416 000
20 Sport and Recreation South Africa R213.165 million for the Africa Cup of Nations 2013, as follows: R123.111 million for a conditional grant to the Host Cities to assist them with costs of hosting the event; R83.974 million for the Local Organising Committee for operational costs; and R6.080 million for the Department to carry out its duties in hosting the tournament	213 165
22 Defence and Military Veterans R63 million for the deployment of members, in conjunction with the Mozambican Defence Force, to counter piracy in the Mozambican Channel	63 000
24 Justice and Constitutional Development R8 million allocated to the Office of the Public Protector for investigations that target the systematic causes of problems and complaints against organs of the State	8 000
25 Police R165.441 million for the security requirements associated with the Africa Cup of Nations 2013	165 441
30 Environmental Affairs R187.684 million for the VAT payable on the purchase of the SA Agulhas II vessel; R80.737 million for the deployment of additional game rangers in the Kruger National Park as part of Operation Rhino; and R375 million for the Expanded Public Works Programme for funding job creation projects	643 421
34 Science and Technology R30 million for the procurement of international broadband connectivity on the West Africa Cable System for the Square Kilometre Array project	30 000
37 Transport R450 million for the refurbishment of Mthatha Airport; and R20 million for the removal of the Seli 1 shipwreck from the Bloubergstrand beach	470 000
Total	2 273 466

Table 5: Declared savings and projected underspending

Vote and description of expenditure	R thousand
3 Cooperative Governance and Traditional Affairs Declared savings on the transfer payment to the United Cities and Local Governments of Africa	2 620
4 Home Affairs Declared savings in respect of the Information Systems Modernisation project due to a delay in finalising implementation plans	100 000
5 International Relations and Cooperation Foreign exchange rate gains	40 000
7 Public Works Declared savings on infrastructure projects	212 000
10 National Treasury Declared savings in respect of the Employment Creation Facilitation Fund	408 108
12 Public Service and Administration Savings on vacant posts, lower municipal costs for the Urban Thusong Service Centres and lower security service contract costs as well as underspending on services provided by the State Information Technology Agency	6 807
14 Arts and Culture Declared savings on Mzansi Golden Economy Strategy projects	43 500
15 Basic Education Declared savings on the Schools Infrastructure Backlogs Grant	250 000
16 Health Declared savings on the Khomanani project	15 000
17 Higher Education and Training Declared savings on office accommodation	12 000
19 Social Development Savings declared for the South African Social Security Agency due to reduced tariffs for social grant payments	80 000
20 Sport and Recreation South Africa Declared savings on compensation of employees	4 633
21 Correctional Services Declared savings on direct costs related to incarceration and supervision resulting from the 2012 Special Remission of Sentences	32 800
24 Justice and Constitutional Development Declared savings on infrastructure projects	200 000
25 Police Declared savings on infrastructure projects	300 000
26 Agriculture, Forestry and Fisheries Declared savings on compensation of employees	33 000
27 Communications Declared savings as a result of delayed procurement processes in respect of the 112 call centre	58 957
28 Economic Development Declared savings on compensation of employees, goods and services as well as on machinery and equipment	10 000
29 Energy Declared savings on the Solar Water Geyser Programme due to the delayed initiation of the programme	99 371
31 Human Settlements Declared savings on the Rural Household Infrastructure Grant	138 875
32 Mineral Resources Declared savings on compensation of employees	6 000
33 Rural Development and Land Reform Declared savings on compensation of employees	22 000
36 Trade and Industry Declared savings as a result of the delayed implementation of the Economic Competitiveness and Support Package	686 000
37 Transport Savings declared from the transfer for taxi recapitalisation	32 230
38 Water Affairs Savings declared due to operational efficiencies and cost optimisation measures implemented in respect of the infrastructure projects of the water trading entity as well as due to vacant posts that won't be filled and cost saving measures implemented on catering, consultants, venues and facilities, travel and subsistence and machinery and equipment	227 512
Total declared savings	3 021 413
Projected underspending	3 500 000
Local government repayment to National Revenue Fund	500 000
Total	7 021 413

Table 6: Unallocated amounts announced in the 2012 Budget

Vote and description of expenditure	R thousand
28 Economic Development Economic regulatory matters	30 000
Total	30 000

Table 7: Adjustments due to significant and unforeseeable economic and financial events

Vote and description of expenditure	R thousand
National Government	1 434 180
22 Defence and Military Veterans	190 488
24 Justice and Constitutional Development	103 409
25 Police	837 324
Other national departments	302 959
Provincial Government	4 045 752
10 National Treasury	3 958 416
Provincial equitable share	
17 Higher Education and Training	87 336
Further Education and Training Colleges Grant	
Total	5 479 932

Table 8: Self-financing expenditure

Vote and description of expenditure	R thousand
21 Correctional Services Of departmental revenue of R2.072 million collected from the hiring out offender labour, R691 000 or one third, will be used to supplement the budget for offender gratuities; and R204 000 as a donation from the Open Society Foundation for South Africa for the development of an electronic tool for monitoring the implementation of the Correctional Services Act, 1998	895
22 Defence and Military Veterans Departmental revenue from selling equipment and spares procured through the Special Defence and the General Defence Account will be used for defence activities	142 100
24 Justice and Constitutional Development Cash sponsorship received from the Dis-Chem Foundation will be used for expenditure relating to the Ke Bona Lesedi Court Preparation Programme	100
37 Transport Departmental revenue collected from transaction fees for vehicle registrations will be used for the maintenance and upgrading of the electronic National Transport Information System	297 000
Total	440 095

Table 9: Expenditure outcome 2011/12 and preliminary expenditure 2012/13

Vote number and title R thousand	Adjusted appropriation	2011/12			2012/13			
		Expenditure outcome			Preliminary expenditure			
		Apr 11 - Sep 11	Apr 11 - Sep 11 % of adjusted appropriation	Apr 11 - Mar 12	Apr 11 - Mar 12 % of adjusted appropriation	Adjusted appropriation	Apr 12 - Sep 12 % of adjusted appropriation	
1 The Presidency	930 910	410 520	44.1	904 207	97.1	1 061 940	463 658	43.7
2 Parliament	1 272 890	561 358	44.1	1 214 818	95.4	1 338 305	610 871	45.6
3 Cooperative Governance and Traditional Affairs	48 204 662	19 052 704	39.5	46 221 564	95.9	54 855 178	21 583 625	39.3
4 Home Affairs	5 850 814	2 851 487	48.7	5 655 301	96.7	5 243 888	2 464 228	47.0
5 International Relations and Cooperation	5 153 389	1 759 365	34.1	5 021 826	97.4	5 271 525	2 083 267	39.5
6 Performance Monitoring and Evaluation	96 202	27 608	28.7	92 841	96.5	174 159	57 893	33.2
7 Public Works	7 829 744	3 187 147	40.7	7 061 436	90.2	7 891 248	4 137 211	52.4
8 Women, Children and People with Disabilities	143 147	68 162	47.6	165 861	115.9	192 849	90 479	46.9
9 Government Communication and Information System	441 943	232 531	52.6	421 221	95.3	460 981	180 236	39.1
10 National Treasury	23 839 471	9 686 621	40.6	21 362 048	89.6	21 177 604	9 519 341	45.0
11 Public Enterprises	353 342	120 250	34.0	346 115	98.0	1 376 758	83 622	6.1
12 Public Service and Administration	690 153	293 199	42.5	645 469	93.5	726 852	302 656	41.6
13 Statistics South Africa	3 730 127	1 151 512	30.9	3 674 381	98.5	1 761 652	890 396	50.5
14 Arts and Culture	2 536 933	1 032 972	40.7	2 405 832	94.8	2 672 470	1 244 115	46.6
15 Basic Education	14 080 466	6 425 682	45.6	12 900 914	91.6	16 203 994	7 505 908	46.3
16 Health	25 967 971	13 023 818	50.2	25 712 842	99.0	28 057 203	14 040 826	50.0
17 Higher Education and Training	28 299 514	20 876 996	73.8	28 281 697	99.9	31 586 151	22 240 071	70.4
18 Labour	2 017 383	911 013	45.2	2 007 122	99.5	2 139 566	989 683	46.3
19 Social Development	104 283 887	51 853 882	49.7	103 139 182	98.9	112 143 552	55 919 482	49.9
20 Sport and Recreation South Africa	820 880	399 517	48.7	810 622	98.8	1 063 099	362 469	34.1
21 Correctional Services	16 686 925	7 347 976	44.0	15 792 980	94.6	17 700 283	7 995 931	45.2
22 Defence and Military Veterans	34 349 087	15 770 685	45.9	34 331 437	99.9	37 888 542	16 095 617	42.5
23 Independent Police Investigative Directorate	153 534	62 139	40.5	153 532	100.0	197 898	75 323	38.1
24 Justice and Constitutional Development	11 581 699	5 832 075	50.4	11 574 374	99.9	13 021 416	6 111 969	46.9
25 Police	58 550 537	27 502 699	47.0	57 933 121	98.9	63 388 689	29 964 919	47.3
26 Agriculture, Forestry and Fisheries	4 964 449	2 119 041	42.7	4 928 273	99.3	5 868 927	2 967 733	50.6
27 Communications	2 002 865	563 695	28.1	1 791 954	89.5	1 655 024	763 628	46.1
28 Economic Development	598 359	265 871	44.4	577 602	96.5	696 518	329 764	47.3
29 Energy	6 200 909	2 887 912	46.6	6 174 262	99.6	6 734 478	3 151 232	46.8
30 Environmental Affairs	4 201 616	1 700 566	40.5	4 108 549	97.8	5 175 321	2 303 458	44.5
31 Human Settlements	22 825 541	10 594 412	46.4	22 598 920	99.0	25 137 805	10 055 617	40.0
32 Mineral Resources	1 038 965	519 091	50.0	1 029 435	99.1	1 175 533	641 517	54.6
33 Rural Development and Land Reform	8 136 697	3 375 250	41.5	7 997 725	98.3	8 974 085	3 380 777	37.7
34 Science and Technology	4 407 003	2 488 069	56.5	4 403 472	99.9	4 999 610	3 138 609	62.8
35 Tourism	1 264 985	557 078	44.0	1 250 246	98.8	1 374 143	727 720	53.0
36 Trade and Industry	6 876 513	3 445 927	50.1	6 800 980	98.9	8 351 086	4 148 340	49.7
37 Transport	41 517 420	17 805 441	42.9	41 196 531	99.2	39 647 228	17 711 250	44.7
38 Water Affairs	9 028 319	2 733 828	30.3	8 164 906	90.4	8 993 162	2 737 553	30.4
Total	510 929 251	239 498 099	46.9	498 853 598	97.6	546 378 722	257 070 994	47.0

Table 9: Expenditure outcome 2011/12 and preliminary expenditure 2012/13 (continued)

R thousand	Adjusted appropriation	2011/12 Expenditure outcome				2012/13 Preliminary expenditure			
		Apr 11 - Sep 11	% of adjusted appropriation	Apr 11 - Mar 12	% of adjusted appropriation	Adjusted	Apr 12 - Sep 12	Apr 12 - Sep 12 % of appropriation	
Plus:									
Total direct charges against the National Revenue Fund	388 839 004	189 754 542	48.8	389 192 568	100.1	425 084 622	207 766 424	48.9	
President - salary (The Presidency)	3 837	2 501	65.2	4 010	104.5	2 658	1 243	46.8	
Members remuneration (Parliament)	409 640	168 446	41.1	357 576	87.3	430 122	189 781	44.1	
State debt costs (National Treasury)	76 864 014	37 399 178	48.7	76 459 993	99.5	88 794 487	43 545 748	49.0	
Provincial equitable share (National Treasury)	291 735 509	144 246 430	49.4	291 735 509	100.0	313 015 798	154 528 706	49.4	
General fuel levy sharing with metropolitan municipalities (National Treasury)	8 573 130	2 857 710	33.3	8 573 130	100.0	9 039 687	3 013 229	33.3	
Skills levy and Setas (Higher Education and Training)	9 148 712	4 091 201	44.7	10 025 251	109.6	11 400 000	5 477 526	48.0	
Judges and magistrates salaries (Justice and Constitutional Development)	2 104 162	989 076	47.0	2 037 099	96.8	2 401 870	1 010 191	42.1	
Total	899 768 255	429 252 641	47.7	888 046 166	98.7	971 463 344	464 837 418	47.8	
Economic classification									
Current payments									
Compensation of employees	96 832 022	46 548 010	48.1	95 062 087	98.2	106 039 334	51 008 207	48.1	
Goods and services	54 083 518	20 378 086	37.7	49 646 703	91.8	55 428 655	20 775 437	37.5	
Interest and rent on land	77 064 871	37 414 964	48.5	76 553 642	99.3	88 876 602	43 557 368	49.0	
Total current payments	227 980 411	104 341 060	45.8	221 262 432	97.1	250 344 591	115 341 012	46.1	
Transfers and subsidies									
Provinces and municipalities	433 374 728	207 554 432	47.9	431 669 836	99.6	466 477 034	221 931 035	47.6	
Departmental agencies and accounts	71 788 451	34 534 259	48.1	72 287 607	100.7	73 183 876	38 648 845	52.8	
Higher education institutions	19 387 156	14 947 921	77.1	19 551 600	100.8	20 989 323	15 171 112	72.3	
Foreign governments and international organisations	1 490 108	332 922	22.3	1 545 865	103.7	1 732 437	291 284	16.8	
Public corporations and private enterprises	23 849 544	11 190 988	46.9	22 305 620	93.5	25 351 603	12 086 380	47.7	
Non-profit institutions	1 502 548	551 386	36.7	1 196 910	79.7	2 000 256	609 128	30.5	
Households	107 350 448	51 990 910	48.4	105 056 051	97.9	115 498 195	56 116 413	48.6	
Total transfers and subsidies	658 742 983	321 102 818	48.7	653 613 489	99.2	705 232 724	344 854 197	48.9	
Payments for capital assets									
Buildings and other fixed structures	8 954 681	2 023 501	22.6	6 386 829	71.3	10 290 527	2 447 100	23.8	
Machinery and equipment	3 098 092	1 254 718	40.5	4 971 188	160.5	3 797 255	1 686 070	44.4	
Heritage assets	–	36	–	215	–	500	–	–	
Specialised military assets	20 652	16 726	81.0	39 590	191.7	49 546	6 538	13.2	
Biological and cultivated assets	235	1 790	761.7	3 383	1 439.6	610	629	103.1	
Land and subsoil assets	–	13 243	–	132 032	–	–	81 047	–	
Software and other intangible assets	220 691	71 862	32.6	470 621	213.2	296 402	90 066	30.4	
Total payments for capital assets	12 294 351	3 381 876	27.5	12 003 858	97.6	14 434 840	4 311 450	29.9	
Total payments for financial assets	750 510	426 887	56.9	1 166 388	155.4	1 451 189	330 759	22.8	
Total	899 768 255	429 252 641	47.7	888 046 166	98.7	971 463 344	464 837 418	47.8	

Table 10: Adjusted departmental receipts

Vote number and title R thousand	Adjusted estimate	2011/12 Audited outcome			2012/13 Actual receipts			Apr 12 - Sep 12 % of adjusted Estimate	
		Apr 11 - Sep 11	Apr 11 - Sep 11 % of adjusted estimate	Apr 11 - Mar 12 % of adjusted estimate	Budget estimate	Adjusted estimate	Apr 12 - Sep 12		
1 The Presidency	258	180	69.8	2 413	935.3	311	8 568	8 498 99.2	
2 Parliament	24 234	16 150	66.6	34 165	141.0	21 489	21 489	19 209 89.4	
3 Cooperative Governance and Traditional Affairs	633	291	46.0	1 092	172.5	641	641	95 14.8	
4 Home Affairs	482 575	233 265	48.3	910 987	188.8	506 704	506 704	274 427 54.2	
5 International Relations and Cooperation	22 884	10 206	44.6	82 928	362.4	24 090	24 084	13 286 55.2	
6 Performance Monitoring and Evaluation	104	104	100	119	114	20	54	45 83	
7 Public Works	38 658	18 717	48.4	75 195	194.5	36 231	36 445	24 170 66.3	
8 Women, Children and People with Disabilities	3	3	100	9	300	10	10	- -	
9 Government Communication and Information System	839	515	61.4	948	113.0	3 915	3 882	425 10.9	
10 National Treasury	2 445 287	870 952	35.6	3 409 060	139.4	2 732 399	3 400 539	1 487 878 43.8	
11 Public Enterprises	99	69	69.7	66	66.7	92	576	498 86.5	
12 Public Service and Administration	740	184	24.9	535	72.3	766	766	244 31.9	
13 Statistics South Africa	2 742	1 797	65.5	3 047	111.1	2 523	2 523	1 289 51.1	
14 Arts and Culture	1 040	844	81.2	1 001	96.3	2 020	2 199	1 634 74.3	
15 Basic Education	9 253	8 526	92.1	12 731	137.6	9 741	10 794	1 663 15.4	
16 Health	47 859	31 374	65.6	55 300	115.5	33 106	33 106	18 265 55.2	
17 Higher Education and Training	8 649	3 622	41.9	10 130	117.1	9 220	10 585	5 461 51.6	
18 Labour	10 801	6 735	62.4	7 637	70.7	8 136	8 136	6 197 76.2	
19 Social Development	10 080	82	0.8	103 183	1 023.6	15 640	27 192	22 369 82.3	
20 Sport and Recreation South Africa	363	239	65.8	318	87.6	432	432	87 20.1	
21 Correctional Services	132 135	69 080	52.3	146 882	111.2	126 421	126 421	58 743 46.5	
22 Defence and Military Veterans	563 279	259 897	46.1	4 269 010	757.9	784 205	929 435	577 325 62.1	
23 Independent Police Investigative Directorate	123	61	49.6	125	101.6	132	184	107 58.2	
24 Justice and Constitutional Development	374 267	164 346	43.9	387 253	103.5	444 393	394 393	171 570 43.5	
25 Police	272 055	139 780	51.4	288 760	106.1	278 520	307 317	182 298 59.3	
26 Agriculture, Forestry and Fisheries	122 011	69 329	56.8	177 368	145.4	144 916	145 051	84 397 58.2	
27 Communications	1 424 527	1 338 193	93.9	2 321 086	162.9	2 376 490	2 181 585	1 306 024 59.9	
28 Economic Development	243 800	204 906	84.0	592 904	243.2	631 493	580 380	177 873 30.6	
29 Energy	3 867	1 279	33.1	3 381	87.4	4 118	4 118	1 291 31.4	
30 Environmental Affairs	5 673	3 709	65.4	17 990	317.1	5 745	16 571	13 454 81.2	
31 Human Settlements	1 319	441	33.4	610	46.2	563	1 270	625 49.2	
32 Mineral Resources	46 424	28 851	62.1	93 185	200.7	47 757	99 036	77 518 78.3	
33 Rural Development and Land Reform	49 947	20 355	40.8	46 150	92.4	38 750	59 680	34 962 58.6	
34 Science and Technology	350	291	83.1	1 365	390.0	116	1 008	932 92.5	
35 Tourism	1 730	1 730	100.0	1 893	109.4	2 015	2 030	729 35.9	
36 Trade and Industry	116 921	21 603	18.5	78 707	67.3	47 321	92 410	17 154 18.6	
37 Transport	362 611	131 473	36.3	312 500	86.2	237 676	237 676	93 845 39.5	
38 Water Affairs	22 983	15 003	65.3	85 637	372.6	24 336	27 282	15 555 57.0	
Total departmental receipts as per Adjusted Estimates of National Expenditure	6 851 123	3 674 182	53.6	13 535 670	197.6	8 602 453	9 304 572	4 700 142 50.5	
Less: Parliament (retained departmental receipts)	24 234	16 150	66.6	34 165	141.0	21 489	21 489	19 209 89.4	
Plus: South African Revenue Services	4 890 000	2 384 793	48.8	5 691 666	116.4	6 510 000	5 900 000	2 891 771 49.0	
Total departmental receipts as per Medium Term Budget Policy Statement	11 716 889	6 042 825	51.6	19 193 171	163.8	15 090 964	15 183 083	7 572 704 49.9	

Table 10: Adjusted departmental receipts (continued)

	2011/12				2012/13			
	Audited outcome				Actual receipts			
	Adjusted estimate	Apr 11 - Sep 11	Apr 11 - Sep 11 % of adjusted estimate	Apr 11 - Mar 12	Apr 11 - Mar 12 % of adjusted estimate	Budget estimate	Adjusted estimate	Apr 12 - Sep 12 % of adjusted Estimate
Departmental receipts								
Tax receipts	3 900	1 982	50.8	3 280	84.1	5 000	5 240	1 541 29.4
Sales of goods and services other than capital assets	2 040 996	1 206 577	59.1	2 900 821	142.1	2 412 045	2 597 408	1 145 417 44.1
Transfers received	172 013	86 980	50.6	360 296	209.5	168 561	280 389	280 593 100.1
Fines, penalties and forfeits	513 690	363 346	70.7	934 173	181.9	951 887	912 399	344 256 37.7
Interest, dividends and rent on land	3 353 184	1 726 326	51.5	4 673 723	139.4	4 176 170	4 515 955	2 501 534 55.4
Sales of capital assets	41 750	8 402	20.1	115 052	275.6	64 294	88 688	71 230 80.3
Financial transactions in assets and liabilities	725 590	280 569	38.7	4 548 325	626.8	824 496	904 493	355 571 39.3
Total departmental receipts	6 851 123	3 674 182	53.6	13 535 670	197.6	8 602 453	9 304 572	4 700 142 50.5

Information in each chapter

The *Adjusted Estimates of National Expenditure* provides detailed information for each vote in the Adjustments Appropriation Bill, following the layout shown below.

Adjusted budget summary

R thousand	Main appropriation	Adjusted appropriation	Decrease	Increase
Amount to be appropriated <i>of which:</i>				
Current payments				
Transfers and subsidies				
Payments for capital assets				
Payments for financial assets				
Direct charge against the National Revenue Fund				
Executive authority				
Accounting officer				
Website address				

This table summarises the adjustments to the main budget by main economic classification of payments.

Main appropriation shows the total amount voted for the current financial year in the main budget.

Adjusted appropriation shows the adjusted total amount to be voted for the current financial year, which is the sum of the main appropriation and the adjustment.

Decrease and **Increase** show the amount of the adjustment itself.

Current payments are payments made by a department for its operational requirements.

Transfers and subsidies are payments made by a department for which the department does not directly receive anything in return.

Payments for capital assets are payments made by a department for an asset that can be used for more than one year and from which future economic benefits or service potential are expected to flow.

Payments for financial assets mainly consist of payments made by departments as loans to public corporations or as equity investments in public corporations. The reason for expensing the payments rather than treating them as financing is that, unlike other financial transactions, the purpose of the transaction is not profit oriented. This column is only shown in votes where such payments have been budgeted for. Payments for theft and losses are included in this category; however, these payments are not budgeted for and will thus only appear in the historical information, which can be seen in the expenditure table.

Direct charges against the National Revenue Fund may also be adjusted. These are amounts spent in terms of statutes and do not require parliamentary approval. They are not budgeted for under any programme on a particular vote and include, for example, state debt costs.

The last lines of the table give accountability information: the vote's executive authority, accounting officer and website address.

Aim

The aim of the vote captures a department's mandate, strategic objectives or administrative functions, and corresponds with the aim stated in the Adjustments Appropriation Bill.

Changes to programme purposes, objectives and measures

To maintain the link between a department's strategic and annual performance plans, its main appropriation and its adjusted appropriation, any changes to programme purposes, objectives and measures are noted.

Mid-year performance status

Indicator	Programme	Annual performance		
		Projected for 2012/13 as published in the 2012 ENE	Achieved in the first six months of 2012/13 (April to September)	Changed estimate for 2012/13

Managing, monitoring and measuring performance are integral to improving service delivery. The table shows what a department has achieved in the first six months of the current financial year compared to what it projected for the year.⁹

An **indicator** is a measure that tracks a department's progress towards its goal. An indicator may measure inputs, activities, outputs, outcomes or in certain instances explanatory information relating to the internal or external environment.

The **programme** column links the indicator to the vote programme associated with it.

Projected for 2012/13 as published in the 2012 ENE shows what the department projected it would achieve for the current financial year.

Achieved in the first six months of 2012/13 shows what the department has actually achieved in the first half of the current financial year.

Changed estimate for 2012/13 shows any change to the estimate originally published in the ENE. Estimates will typically change in cases where the funding provided for a particular programme has been amended in the Adjustments Appropriation Bill.

Changes to indicators and targets published in the 2012 ENE

Any significant deviations from any specific performance estimates for the current financial year are briefly explained below the table, as well as any changes to the indicators themselves. Changes to indicators are typically the result of significant policy or mandate changes, or budget programme structure changes; they can also be caused by the adjustments to a vote's estimates of expenditure.

Mid-year process

A brief discussion is then provided on the department's mid-year progress towards achieving the targets that were set.

⁹ This table is not intended to give a comprehensive analysis of a department's performance as it shows only a selection of a department's indicators, as published in the ENE.

Adjusted Estimates of National Expenditure 2012

Programme R thousand	Main appropriation	Adjustments appropriation					Total adjustments appropriation	Adjusted appropriation
		Roll-overs	Unforeseeable/ unavoidable	Virements and shifts	Declared savings	Other adjustments		
Programme name								
Subtotal								
Direct charge against the National Revenue Fund Item								
Total								
Economic classification								
Current payments								
Economic classification item								
Transfers and subsidiaries								
Economic classification item								
Payments for capital assets								
Economic classification item								
Payments for financial assets								
Total								

In this table, a vote's adjusted estimates of expenditure are set out by the type of expenditure adjustment, and by vote programme and by economic classification (current payments, transfers and subsidies, payments for capital assets and payments for financial assets).

Main appropriation shows the total amount voted for the current financial year in the main budget.

Adjustments appropriation shows the amounts of the adjustment for each of the types of expenditure adjustment by programme and by economic classification.

Roll-overs shows unspent funds from the preceding financial year reallocated to the current financial year to finalise activities close to completion.

Unforeseeable/unavoidable shows spending that could not be anticipated at the time of finalising the main budget.

Virements and shifts:

Virements are the utilisation of savings or underspending from amounts appropriated under one main division (programme) towards the defrayment of increased expenditure under another main division within the same vote.

Shifts are the utilisation of savings or underspending towards the defrayment of increased expenditure within a main division (programme) of a vote between different segments (subprogramme and economic classification) of the main division. Shifts include the reallocation of funds incorrectly allocated during the ENE process.

Declared savings are unspent amounts that departments explicitly indicate they will not reallocate to fund their other spending needs, accordingly the main appropriation of the vote is reduced by such amounts.

Other adjustments include: function shifts; unallocated amounts announced in the main budget; adjustments due to significant unforeseeable economic and financial events; emergency funding; and self-financing expenditure.

Total adjustments appropriation shows the sum of all the expenditure adjustments by programme and by economic classification. This number may be negative. In most instances this would be because of a virement of funds out of that programme or economic classification.

Adjusted appropriation shows the adjusted total amount to be voted for the current financial year, that is the sum of the main appropriation and the adjustment.

Similar tables are then shown for each programme and direct charge against the National Revenue Fund which has adjustments.

Details of adjustments to the Estimates of National Expenditure 2012

This section gives explanations by programme for:

- Roll-overs
- Unforeseeable and unavoidable expenditure
- Virements and shifts
- Declared savings

Virements and shifts

Programmes

1. Programme name
2. Programme name
3. Programme name

FROM:			TO:		
Programme by economic classification	Motivation	R thousand	Programme by economic classification	Motivation	R thousand
Programme number			Programme number		
Economic classification item			Economic classification item		
Shifts within the programme as percentage of programme budget	per cent				
Virements to other programmes as percentage of programme budget	per cent				
Programme number			Programme number		
Economic classification item			Economic classification item		
			Programme number		
			Economic classification item		
Shifts within the programme as percentage of programme budget	per cent				
Virements to other programmes as percentage of programme budget	per cent				
Total					

FROM: shows where funding reductions have been effected, by programme and by economic classification item. Virements to other programmes as well as shifts within the programme are shown as a percentage of the programme budget.

TO: shows where increased spending has been offset by these reductions, by programme and per economic classification item.

Motivation explains how the funding reductions occurred on the one hand, and on the other what they will be spent on.

R thousand shows the monetary amounts.

Certain types of virements and shifts require either legislative approval or approval from National Treasury before they can be effected. All virements and shifts which have National Treasury's approval or which can only be approved by the legislature are footnoted in this table. In terms of the PFMA,¹ the Treasury Regulations,¹ and the Appropriation Act (2012),¹ the following virements and shifts require approval from National Treasury:

- Virements and shifts which will increase the funds appropriated for compensation of employees
- Virements and shifts which will increase the funds appropriated for transfers and subsidies to other institutions
- Virements and shifts which introduce a new transfer to an institution
- Virements and shifts which utilise funds that were treasury earmarked for a specific purpose
- Virements and shifts which utilise funds appropriated for payments for capital assets for the payment of current assets
- Virements and shifts which utilise savings of funds appropriated as transfers and subsidies for payment to another institution.

The following virements and shifts can only be approved by the legislature:¹⁰

- Virements and shifts that utilise savings on funds appropriated for items specifically and exclusively earmarked in an Appropriation Act
- Virements and shifts which utilise savings of more than 8 per cent of the amount appropriated for that programme
- Shifts between different segments within a programme do not affect the overall amount appropriated for a programme, only virements from a programme effectively reduce the programme budget.

After the virements and shifts table, the remaining explanations are given:

- Other adjustments: function shifts: between votes and within a vote; unallocated amounts announced in the main budget; adjustments due to significant and unforeseeable economic and financial events; emergency funding; and self-financing expenditure
- Gifts, donations and sponsorships that are valued at more than R100 000 per transaction
- Direct charges against the National Revenue Fund (these are not linked to a programme on a vote).

Expenditure 2011/12 and preliminary expenditure 2012/13

Programme R thousand	2011/12 Expenditure outcome				2012/13 Preliminary expenditure			
	Adjusted appropriation	Apr 11 - Sep 11	% of adjusted appropriation	Apr 11 - Mar 12	% of adjusted appropriation	Adjusted appropriation	Apr 12 - Sep 12	% of adjusted appropriation
Programme name								
Subtotal								
Direct charge against the National Revenue Fund								
Item								
Total								
Economic classification								
Current payments								
Economic classification								
item								
Transfers and subsidies								
Economic classification								
item								
Payments for capital assets								
Economic classification								
item								
Payments for financial assets								
Total								

¹⁰ Section 43 of the PFMA read in conjunction with Section 5 of the Appropriation Act (2012)

This table shows the expenditure outcome for the last financial year and preliminary expenditure for the first six months of the current financial year, by programme and per economic classification.

2011/12 Expenditure outcome shows the outcome for the previous financial year.

Adjusted appropriation shows the adjusted total amount voted for the previous financial year.

Apr 11 to Sep 11 shows the expenditure outcome for the first six months of the previous financial year.

Apr 11 to Sep 11 % of adjusted appropriation shows the expenditure outcome for the first six months of the previous financial year as a percentage of the adjusted appropriation for that year.

Apr 11 to Mar 12 shows the expenditure outcome for the whole of the previous financial year.

Apr 11 to Mar 12 % of adjusted appropriation shows the expenditure outcome for the whole of the previous financial year as a percentage of the adjusted appropriation for that year.

2012/13 Preliminary expenditure shows the preliminary expenditure for the current financial year.

Adjusted appropriation shows the adjusted total amount to be voted for the current financial year.

Apr 12 to Sep 12 shows the preliminary expenditure for the first six months of the current financial year.

Apr 12 to Sep 12 % of adjusted appropriation shows the preliminary expenditure for the first six months of the current financial year as a percentage of the adjusted appropriation for the year.

Main expenditure trends for the first half of 2012/13

Expenditure trends show whether actual expenditure is in line with the budget. Mid-year preliminary expenditure for the current financial year is compared to mid-year expenditure for the previous year. Explanations are given for significant changes in expenditure compared to the previous financial year.

Where functions have shifted between votes or new votes have been created, subsequent to the publication of the 2011 Adjusted Estimates of National Expenditure, the information in this publication may not be strictly comparable with that published last year.

Departmental receipts

R thousand	Adjusted estimate	2011/12			2012/13		
		Audited outcome			Actual receipts		
		Apr 11 - Sep 11 % of adjusted estimate	Apr 11 - Mar 12 % of adjusted estimate	Budget estimate	Apr 12 - Sep 12 % of adjusted estimate	Adjusted estimate	Apr 12 - Sep 12 adjusted estimate
Departmental receipts							
Economic classification item							
Economic classification item							
Total							

This table shows projected departmental revenue for the current financial year.

2011/12 Audited outcome shows the departmental receipts outcome for the previous financial year.

Adjusted estimate shows the adjusted total amount of receipts anticipated in the previous year's adjustments budget.

Apr 11 to Sep 11 shows the receipts outcome for the first six months of the previous financial year.

Apr 11 to Sep 11 % of adjusted estimate shows the receipts outcome for the first six months of the previous financial year as a percentage of the adjusted estimate for that year.

Apr 11 to Mar 12 shows the receipts outcome for the whole of the previous financial year.

Apr 11 to Mar 12 % of adjusted estimate shows the receipts outcome for the whole of the previous financial year as a percentage of the adjusted estimate for that year.

2012/13 Actual receipts shows the preliminary receipts outcome for the current financial year.

Budget estimate shows the total amount of receipts anticipated for the current financial year in the main budget.

Adjusted estimate shows the adjusted total amount of receipts anticipated in the adjustments budget for the current financial year.

Apr 12 to Sep 12 shows the preliminary receipts outcome for the first six months of the current financial year.

Apr 12 to Sep 12 % of adjusted estimate shows the preliminary receipts outcome for the first six months of the current financial year as a percentage of the adjusted estimate for the year.

Main departmental revenue trends for the first half of 2012/13

Any differences from the information published in the ENE for the current financial year are explained in the text that follows the table.

Where functions have shifted between votes or new votes have been created, subsequent to the publication of the 2011 Adjusted Estimates of National Expenditure, the information in this publication may not be strictly comparable with that published last year.

Changes to transfers and subsidies, including conditional grants

Summary of changes to transfers and subsidies per programme

R thousand	Main appropriation	2012/13					
		Adjustments appropriation				Total adjustments appropriation	Adjusted appropriation
		Roll-overs	Unforeseeable/unavoidable	Virements and shifts	Declared savings	Other adjustments	
Programme name							
Economic sphere							
Current							
Economic classification item							
Programme name							
Economic sphere							
Capital							
Economic classification item							

Summary of changes to conditional grants: Provinces

		2012/13							
R thousand	Main appropriation	Adjustments appropriation						Total adjustments appropriation	Adjusted appropriation
		Roll-overs	Unforeseeable/unavoidable	Virements and shifts	Declared savings	Other adjustments			
Programme name									
Conditional grant name									

Summary of changes to conditional grants: Local government

		2012/13							
R thousand	Main appropriation	Adjustments appropriation						Total adjustments appropriation	Adjusted appropriation
		Roll-overs	Unforeseeable/unavoidable	Virements and shifts	Declared savings	Other adjustments			
Programme name									
Conditional grant name									

These tables show changes to transfers and subsidies and to conditional grants (provinces and local government), by programme and per economic classification item.

Main appropriation shows the total amount voted for the current financial year in the main budget.

Adjustments appropriation shows the amounts of the adjustment for each of the types of expenditure adjustment, by programme and per economic classification.

Roll-overs shows unspent funds from the preceding financial year reallocated to the current financial year to finalise activities close to completion.

Unforeseeable/unavoidable shows spending that could not be anticipated at the time of the main budget.

Virements and shifts

Virements are the utilisation of savings or underspending from amounts appropriated under one main division (programme) towards the defrayment of increased expenditure under another main division within the same vote.

Shifts are the utilisation of savings or underspending towards the defrayment of increased expenditure within a main division (programme) of a vote between different segments (subprogramme and economic classification) of the main division. Shifts include the reallocation of funds incorrectly allocated during the ENE process.

Declared savings are unspent amounts that departments explicitly indicate they will not reallocate to fund their other spending needs, accordingly the main appropriation of the vote is reduced by such amounts.

Other adjustments include: function shifts; unallocated amounts announced in the main budget; adjustments due to significant unforeseeable economic and financial events; emergency funding; and self-financing expenditure.

Total adjustments appropriation shows the sum of all the expenditure adjustments by programme and by economic classification. This number may be negative. In most instances this would be because of a virement of funds out of that programme or economic classification.

Adjusted appropriation shows the adjusted total amount to be voted for the current financial year, that is the sum of the main appropriation and the adjustment.

